



to these challenges cannot be reduced to racist remarks such as “Indigenous Peoples need to exercise more!” There are many complex and intersecting barriers to improving physical activity among First Nations, Inuit, and Métis children and adults.

This fact sheet, adapted from the National Collaborating Centre for Indigenous Health’s *Indigenous Sports and Recreation Programs and Partnerships across Canada: A Literature Review and Environmental Scan* (Sutherland, 2021), offers general information on Indigenous Peoples’ health and physical activity. Its focus is on sports and physical recreation, including traditional activities. It provides an overview of barriers and facilitators to First Nations, Inuit, and Métis Peoples’ participation in sports and recreation. It also outlines best practices for improving policy making, research, and programs, and makes recommendations for further research.



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## Sports, recreation, and reconciliation

Physical activity has been valued throughout Indigenous history as a significant means for managing physical fitness and health at every life stage (Ironsides et al., 2020). However, colonialism significantly altered Indigenous Peoples’ experience with physical activity, and sport became an assimilation tactic (Henhawk & Norman, 2019; Te Hiwi, 2021). For example, at residential schools, students participated in mainstream sports such as hockey and football rather than engaging in traditional activities such as lacrosse (Forsyth, 2014 as cited in Rutkowski, 2018).

Part of reconciliation is decolonizing sports and recreation, which requires involving Indigenous Peoples in decision making about physical activity policies and programs. Five of the 94 Calls to Action (CTA) in the Truth and Reconciliation Commission (TRC) of Canada (TRC, 2015) focus on sports and reconciliation:

- CTA 87 is centred on public education, calling for representation of Indigenous athletes in Canada’s story of national sport.
- CTA 88 is focused on ensuring the long-term development and growth of Indigenous athletes and ongoing support for the North American Indigenous Games (NAIG).
- CTA 89 is about inclusivity of Indigenous Peoples in policies that promote physical activity. It focuses on reducing barriers to sports participation, increasing pursuit of excellence in sports, and building capacity in the Canadian sports system.
- CTA 90 also aims attention at inclusivity of Indigenous Peoples, with specific reference to the following: 1) funding for and accessibility to community sports programs that reflect Indigenous Peoples’ diverse cultures and traditional sporting activities; 2) an elite athlete development program for Indigenous athletes; 3) culturally relevant training for coaches, trainers, and sports officials; and 4) anti-racism awareness training.
- CTA 91 concentrates on collaboration with Indigenous communities on international sporting events and respect for Indigenous Peoples’ territorial protocols.





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*Through the establishment of best practices and policies, the federal, provincial, and territorial governments are now partnering with Indigenous communities and organizations to identify gaps in culturally safe and relevant sports and recreation opportunities for Indigenous Peoples and to promote physical activity and organized sports among First Nations, Inuit, and Métis Peoples wherever they reside...*

(Government of Canada, 2021a; Government of Canada, 2021b).

In 2016, the federal government officially adopted the United Nations Declaration on the Rights of Indigenous Peoples (UNDRIP), promising to put the articles into effect in Canadian law.<sup>2</sup> Article 24(2) asserts that, “Indigenous individuals have an equal right to the enjoyment of the highest attainable standard of physical and mental health. States shall take the necessary steps with a view to achieving progressively the full realization of this right” (United Nations General Assembly, 2007). Article 31 emphasizes that “Indigenous peoples have the right to maintain, control, protect and

develop their [...] sports and traditional games [...]. They also have the right to maintain, control, protect and develop their intellectual property over such cultural heritage, traditional knowledge, and traditional cultural expressions.”

Through the establishment of best practices and policies, the federal, provincial, and territorial governments are now partnering with Indigenous communities and organizations to identify gaps in culturally safe and relevant sports and recreation opportunities for Indigenous Peoples and to promote physical activity and

organized sports among First Nations, Inuit, and Métis Peoples wherever they reside—on- or off-reserve, in urban centres, or in rural or remote communities, from coast to coast to coast (Government of Canada, 2021a; Government of Canada, 2021b). For example, the Government of Canada is partnering with the Aboriginal Sport Circle to support Indigenous youth and sport initiatives in Indigenous sport leadership, culturally relevant sport programming, the North American Indigenous Games (NAIG), and Sport Canada’s data and research (Government of Canada, 2021b).

<sup>2</sup> On June 16, 2021, the Canadian Senate voted to pass the *United Nations Declaration on the Rights of Indigenous Peoples Act* (Bill C-15) into law. The Act received Royal Assent five days later, on June 21, 2021.

## Barriers to physical activity

Multiple barriers to First Nations, Inuit, and Métis Peoples' ability to fully participate in sports and recreation may be encountered at any time across the lifespan. Many of these are ultimately the result of multiple “-isms” (Hayhurst et al., 2015; McKee & Forsyth, 2019; Stout, 2018; Wicklum et al., 2019; Wilk et al., 2019). For example, the oft-stated belief that people's failure to engage in physical activity is a “lifestyle choice” does not take into account the complex and intersecting factors of racism, sexism, classism, ableism, and so on that may be obstructing physical activity (Forsyth, 2014; Wicklum et al., 2021).

Importantly, the location, availability, accessibility, or nature of facilities can impede participation in physical activity for Indigenous Peoples both on- and off-reserve and in urban, rural, and remote settings (Akande et al., 2019; Akande et al., 2021). These include cases where there are few nearby playgrounds, no all-purpose facilities or generally poor infrastructure for sports and recreation, limited public transit

options, cold temperatures, or lack of snow removal. Physical activity may also be hindered by safety concerns, such as whether facilities or walking trails are safe or can be safely accessed. Fears about crime, loose dogs, and poor roads and lighting are barriers to travelling to and using facilities (Gerrard et al., 2018; Hsu & Warburton, 2018; Stout, 2018; Wicklum et al., 2019). Cost is also a barrier (Mason et al., 2019). For example, Indigenous individuals wishing to engage in traditional physical activities (e.g., hunting, fishing, trapping, gathering wild plants) may not be able to afford the related costs (Kumar et al., 2019).

Many of the barriers to engaging in physical activity for Indigenous Peoples of all ages are mirrored in the experiences of Indigenous youth. These include: a lack of, or limited access to, community spaces for physical activity (Bean & Forneris, 2016; Hudson et al., 2020; Murray et al., 2017; Nykiforuk et al., 2018); programs being defunded, even when they have been successful (MacGregor, 2017); facilities in disrepair, including broken basketball nets, areas with glass and garbage, no fencing and lighting, no

skating options, and vandalism (DyckFehderau et al., 2013); and elevated crime rates or perceived danger within a neighbourhood (Kerpan & Humbert, 2015). Though some subsidized sports programs exist for Indigenous youth, many young people still face financial barriers, such as the unaffordability of equipment or travel-related expenses, including bus fare (Mason et al., 2019). Unstable or unsupportive environments are also barriers: for example, frequent moves to new locales can decrease youth participation in community activities (Goodman et al., 2019), as can a lack of parental motivation to encourage children to be physically active (Mason et al., 2019; Wilk et al., 2019).

Racism, sexism, bullying, and discrimination can also be barriers to youth's participation in physical activities (Wilk et al., 2018), both in school and elsewhere (Kentel & McHugh, 2014; Mason et al., 2019). Young Indigenous women are particularly susceptible to challenges to participation in exercise (Mason et al., 2019); for example, Indigenous women seeking sport opportunities “may



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experience a lack of respect, low levels of influence, lack of opportunity, inequality, and few women in decision-making positions” (Ferguson et al., 2019, p. 1). However, while Indigenous women are generally less physically active than Indigenous males (Wilk et al., 2018), some young Indigenous women reported a reduction in experiences with racial bullying when they participated in sport and physical activity (Mason et al., 2019).



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## Facilitators of physical activity

Physical activity may be enhanced in many ways: by community, family, and social supports; through role models; via group activities; and through culturally relevant programs and a commitment to self-determination that enhance cultural pride and a sense of belonging. To be truly rooted in Indigenous ways of knowing and being, practices, programs, and policies related to sports and physical activity, including traditional games, should be considered holistically—as working in relationship with each other to develop an individual spiritually, emotionally, mentally, and physically (Akbar et al., 2020; Coppola et al., 2020; Gerrard et al., 2018; Hudson et al., 2020; Mason et al., 2019; Petrucka et al., 2016; Tang et al., 2016).



The importance of community, family, and social support to improved physical activity among Indigenous populations cannot be overstated. These supports provide significant cultural benefits and enhance pride in individual participants (Akande et al., 2021; Ironside, 2019; McHugh et al., 2015; Stronach & Maxwell, 2020). Indigenous-specific community support enhances cultural physical activities at a community level, such as at powwows (DeRiviere, 2019), and improves participation more broadly, such as at the North American Indigenous Games (NAIG) (Lavallée, 2020; Reyes, 2022). Traditional physical activities (e.g., song, dance) increase community bonding and enhance cultural identity (Good et al., 2021). Bringing people together through group activities can also foster greater physical activity and wellness since they promote “a sense of belonging and community” (Kerpan & Humbert, 2015,

p. 1412). Programs in Friendship Centre settings can also encourage increased physical activity (McGuire-Adams, 2017). Friends, families, and community support are particularly important for encouraging positive physical activity experiences among Indigenous youth (Coppola et al., 2020; Hudson et al., 2020; Mason et al., 2019; McHugh et al., 2019; Wicklum et al., 2019).

The presence of a range of Indigenous role models—from extended family members, to coaches, to elite Indigenous athletes, to any exemplary community members—also improves physical activity program uptake by Indigenous Peoples (Forneris et al., 2016; Hall, 2016; Mason et al., 2019; McGuire-Adams, 2017; McHugh et al., 2019). For women, having women role models can also facilitate increased physical activity (Hsu & Warburton, 2018).

## Facilitation in action:

Each year, the Indspire Awards recognizes a champion role model in sport. The 2022 recipient was Terry Felix (Sts'ailes First Nation, BC), the first Indigenous athlete living in North America to play on a professional soccer team (the Vancouver Whitecaps).

Indigenous Peoples' increased "success in shaping their sporting lives against colonial imposition" and their "efforts to shape their physical activities (and cultural practices, more broadly) highlight their efforts to revitalize and restore their traditions and cultures into their contemporary lives" (Te Hiwi, 2021, p. 51). Their commitment to Indigenous self-determination in physical activity "has led to the creation of all-Aboriginal events like the North American Indigenous Games" (Paraschak & Tirone, 2015, p. 109). Sport for Development and Peace (SDP) programming<sup>3</sup> has also promoted self-determination (Hayhurst & Giles, 2013).

Decolonized physical activity and community-driven programming, infused with cultural pride, can also improve individual and community well-being (McGuire-

Adams, 2017; Wicklum et al., 2021). For example, some Anishinaabeg women engaged in decolonizing their physical activity through promoting *gwesayjitodoon indo bimaadiziiwin* (meaning "to transform oneself into a better life") (McGuire-Adams, 2017). In other words, they sought transformation through self-determined physical activity, through which they aimed to achieve personal empowerment and confidence as well as greater well-being for themselves, their families, and their communities (McGuire-Adams, 2017).

Culturally relevant programming facilitates physical activity for all ages, including Indigenous senior citizens (Brooks-Cleator, 2019; Gerrard et al., 2018), and improves Indigenous women's participation in sports and recreational activities (Wicklum et al., 2021). Cultural programming emphasizing traditional activities and ties to the land (e.g., hunting, fishing, gathering, running as ceremony and healing, jingle dress dancing, jigging, archery, drumming) is important for improving physical activity among Indigenous populations (Dubnewick et al., 2018; FNIGC, 2018; Hatala et al., 2020; Hudson et al., 2020; Kerpan & Humbert,

2015; McGuire-Adams & Giles, 2018; McHugh et al., 2019; Sasakamoose et al., 2016; Tang et al., 2016). This might also include playing on Treaty Day,<sup>4</sup> powwows, and setting up teepees (Pigford et al., 2012). Outdoor adventure leadership experiences, in which young people are exposed to such activities as canoe excursions in their traditional territories, are important for youth's resilience and well-being (Ritchie et al., 2014). Access to traditional activities is also important for Indigenous youth who may be away from their communities for post-secondary education, or possibly work, but who still want to increase their physical activity in culturally relevant ways (Ferguson & Philipenko, 2016; Van Dyk & Weese, 2019).

## Facilitation in action:

Waterways Recreation is a youth-focused and Indigenous-led non-profit organization. It partners with Indigenous communities and organizations across Manitoba to promote wellness and culturally relevant recreation for Indigenous youth through canoe programs.



<sup>3</sup> SDP programs use sports, play, and other forms of physical activity to reach specific development and peace goals. These initiatives empower participants and communities, who are actively involved in their development.

<sup>4</sup> Treaty Day recognizes and honours the Nation-to-Nation relationships formed between Indigenous Nations and the federal government. Specifically, it memorializes when Treaties were signed by Indigenous Nations and government officials, beginning in the 18th century. Treaty Day is celebrated on different dates across the country.



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(Baillie et al., 2017; Halsall, 2016; Kerpan & Humbert, 2015; McGuire-Adams & Giles, 2018; Rand & Gray, 2018; Warburton & Bredin, 2019).



## Best practices

What are some best practices for ensuring First Nations, Inuit, and Métis Peoples of all ages have the resources and supports needed to get and stay physically active? Below are some recommendations from relevant and recent research—much of it Indigenous- and community-led.

### Empower Indigenous youth and be strengths-focused

For Indigenous youth to take control of their wellness, the spaces in which they play must be empowering. For example, spaces may actively encourage youth leadership opportunities (Halsall & Forneris, 2016; Mason et al., 2019; Petrucka et al., 2016). To encourage positive youth development (commonly referred to as PYD)—that is, to improve young people's emotional, spiritual, mental, and physical well-being—it is also important for program and service planning and research to be strengths-focused (Baillie

et al., 2017; Halsall, 2016; Kerpan & Humbert, 2015; McGuire-Adams & Giles, 2018; Rand & Gray, 2018; Warburton & Bredin, 2019). Research that focuses strictly on health gaps between Indigenous and non-Indigenous populations, without properly aiming attention at Indigenous health and well-being practices, perpetuates a colonial framework (McGuire-Adams, 2018).

### Increase connections between partners

Partnerships can enhance programs and services for Indigenous Peoples of all ages, as many individuals and organizations offer different strengths and resources. One central programmer (e.g., Sport Canada) cannot independently understand and meet the unique needs of a specific community; thus, decentralized programming through the engagement of local partners is a vital part of program success (Coppola et al., 2020; Hudson et al., 2020; van Luijk et al., 2020). Of course, too many partners can create organizational

headaches (Arellano et al., 2018), so striking a balance is important. It is also important to be wary of partners, such as resource extraction companies or other profit-driven stakeholders, whose interests may be linked to offsetting the damage they may otherwise be doing to traditional territories (Arellano et al., 2018; Millington et al., 2019; van Luijk et al., 2020).

### Respect the cultural, linguistic, and economic diversity of Indigenous communities

Although Indigenous communities may share certain attributes (e.g., rural, Northern), they are nevertheless culturally, linguistically, and economically diverse. With this in mind, researchers must appreciate that their findings are not broadly applicable across communities (Halsall & Forneris, 2016; Hudson et al., 2020; McHugh et al., 2015; Nykiforuk et al., 2020). Researchers and programmers seeking to promote successful local, community-driven sport

programs need to work with individual communities to come to a better understanding of what “community” means to them (McHugh et al., 2015) and engage these communities in their own program development (Paraschak & Heine, 2019).

### Build capacity

More training, funding, scouting, and cross-cultural education is required to increase sports, recreation, and physical activity among Indigenous Peoples. Capacity building also means improving and expanding infrastructure to enhance opportunities for sports and recreation for Indigenous Peoples in all regions of Canada and across the lifespan. Plans for capacity building need to be Indigenous-led and local. Especially in rural, remote, and Northern settings, stakeholders should examine “how capacity building is defined; who decides what capacity is needed; who the trainers are; and who needs support” (Nykiforuk et al., 2018, p. 430).

### Indigenize and decolonize research, policy, and programming

Centuries of land dispossession have compromised the relationship between First Nations, Inuit, and Métis Peoples and the land. A colonial definition of what comprises sports and physical activity has further deteriorated these populations’ cultural identities and their experiences with recreation (Davie, 2019; Ellsworth & O’Keeffe, 2013; Richmond, 2018). For reconciliation to be possible, sports research, policies, and programs must incorporate Indigenous traditions and values and place greater value and emphasis on traditional land-based activities (Hudson et al., 2020; Mason et al., 2019; McGuire-Adams & Giles, 2018; Paraschak & Heine, 2019; Peers & Link, 2021; Strachan et al., 2018). This means that sports research, policy, and programming (including organized sports and physical education) need to be more inclusive and respectful of Indigenous knowledges (Bruner et al., 2016;

Fletcher et al., 2018; Forneris et al., 2016; Hudson et al., 2020; Mason et al., 2019; Norman et al., 2019; Te Hiwi, 2021).

Although research is becoming more Indigenized—in other words, it is increasingly encompassing Indigenous points of view and involving more Indigenous methodologies, such as Sharing Circles and storytelling (Cull et al., 2018)—it must be further decolonized (Boulé & Mason, 2019; McGuire-Adams & Giles, 2018; Norman & Hart, 2016; Wicklum et al., 2019). That is, attitudes to the research process that prioritize Western methodologies and treat subjects (e.g., Indigenous Peoples) as inferior and passive need to be dismantled. Research and resultant policies and programs must be culturally and geographically relevant, and they must be Indigenous- and community-led, including leadership by youth (Akbar et al., 2020; Hudson et al., 2020; Mason et al., 2019; McHugh et al., 2015; Nykiforuk et al., 2018; Paraschak & Heine, 2019;

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Petrucka et al., 2016). Researchers must approach “Indigenous physical cultures” in a way that “fosters and reclaims physical culture as a site of cultural growth and self-determination” (Norman & Hart, 2016, p. 439).

Using arts-based methods (e.g., theatre performances, storytelling, photography) in community-based sports research can also be beneficial (Hatala et al., 2020; Kentel & McHugh, 2014). For example, one study used photovoice—a participatory and visual research methodology where participants document and reflect on experiences through photos they have taken—to explore urban Indigenous youth perspectives about health and resilience in a Canadian inner-city. For 12 months, 38 youth (Plains Cree, Métis) participated in this project, taking part in in-depth interviews, talking circles, and photography. The project also applied a “Two-Eyed Seeing” framework, which means drawing from Indigenous and Western ways of knowing. The project concluded that nature is central to wellness, even for urban Indigenous youth, and that being in natural spaces (e.g., parks) in urban areas is a valid way to experience nature’s benefits every day (Hatala et al, 2020).



## Recognize the link between employment disparities and health

There is a proven link between employment disparities and health (Kolahdooz et al., 2015) that can be partially addressed through sport and physical activity. This starts at high school, where completion rates are lower among Indigenous Peoples than the non-Indigenous population (Statistics Canada, 2018). The connection between playing sports/participating in clubs and finishing high school is well established (Arriagada, 2015), as is the connection between high school completion and gainful employment (Uppal, 2017). These findings suggest that playing sports in school leads to a greater likelihood of high school completion, which leads to an improved chance at gainful employment, which has a positive effect on health.

Taken together, these best practices begin at a research level and extend to the policies and programs that research informs. Above all, research must be localized, Indigenized, decolonized, strengths-based, participatory, and creative. It must not favour Western paradigms over Indigenous methodologies or mainstream practices over traditional ones.

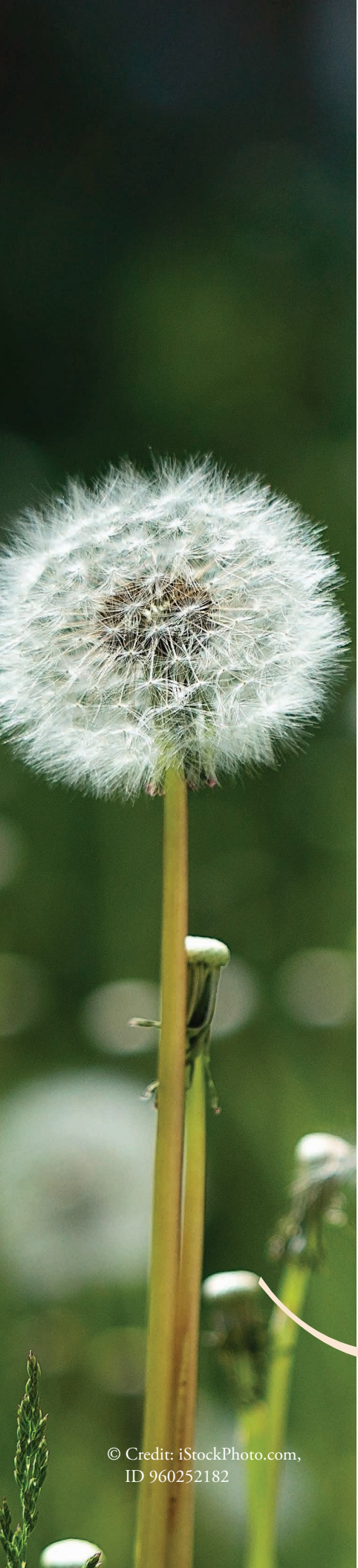
## Areas for further research/improved programming

While improvements are being made to research, policy, and programming related to sports and recreation, much more still needs to be done to ensure that Indigenous Peoples at every stage in the lifespan—and regardless of where they live—have safe, relevant, and empowering opportunities to improve their physical activity. To achieve this, further critical research and improved programming is needed in several areas.

In terms of research and programming, much more needs to be done to address the unique needs of Indigenous people who identify as 2SLGBTQI+. Some Indigenous people who self-identify as such feel uncertain about Canada’s openness to integrating members of queer communities (Fondation Jasmin Roy, 2017). Similarly, considerable improvement needs to be made in sports and recreation research and programming for Indigenous people living with a physical or intellectual disability.<sup>5</sup> While there is much research attention on the Canadian population living with disabilities more generally, there is limited research focusing on First Nations, Inuit,

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<sup>5</sup> Canada employs a social model to define the term “disability.” This model, developed by people with disabilities, considers environmental barriers (e.g., inaccessible washrooms) as a significant contributor to the difficulties confronted by persons who have a physical or intellectual disability. In short, the barriers are external to the individuals with disabilities and not a result of the disabilities themselves (Human Skills and Resources Development Canada, 2013).



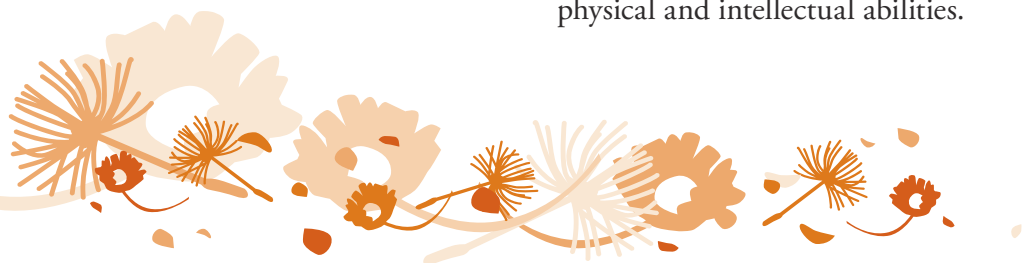
and Métis Peoples specifically (Hahmann et al., 2019). More also needs to be done to find ways to engage Indigenous older adults and senior citizens in physical activity (Brooks-Cleator, 2019; Brooks-Cleator & Giles, 2016). Given the population growth of Indigenous Peoples in Canada who are over 65 years (Statistics Canada, 2017), such a shortcoming in research and programming is significant.

With respect to youth, more research is needed on how physical activity programs promote positive youth development (PYD) among Indigenous populations (Baillie et al., 2017; Halsall & Forneris, 2016; Hudson et al., 2020; Mason et al., 2019; Strachan et al., 2018). In particular, understanding youth development from Indigenous perspectives (including using a Two-Eyed Seeing approach) needs to be more thoroughly considered (Bruner et al., 2019). More critical attention also needs to be paid to Indigenous Peoples' experiences with bullying in sports to ensure all participants feel safe, regardless of their race (Kentel & McHugh, 2014; Nykiforuk et al., 2018).

Finally, given Indigenous Peoples' strong awareness of the connections between physical activity and holistic health, the relationship between physical health specifically and holistic health more broadly, including for Indigenous youth (McHugh et al., 2019), must be further researched in the hopes that the programs, services, and policies resulting from this research will be grounded in Indigenous value systems.

## Conclusion

While physical activity is only one determinant of health among many physical, social, spiritual, and emotional determinants of health affecting First Nations, Inuit, and Métis Peoples across Canada, it is nevertheless critical for improving health and well-being. Drawing on strengths-based approaches to creating policies and programs, showcasing role models inside and outside the community, encouraging family and community support, confronting racism and sexism in systems and individuals, and decolonizing mainstream sport and physical education are vital ways to inspire activity among Indigenous Peoples of all ages, skills levels, orientations, and physical and intellectual abilities.



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